

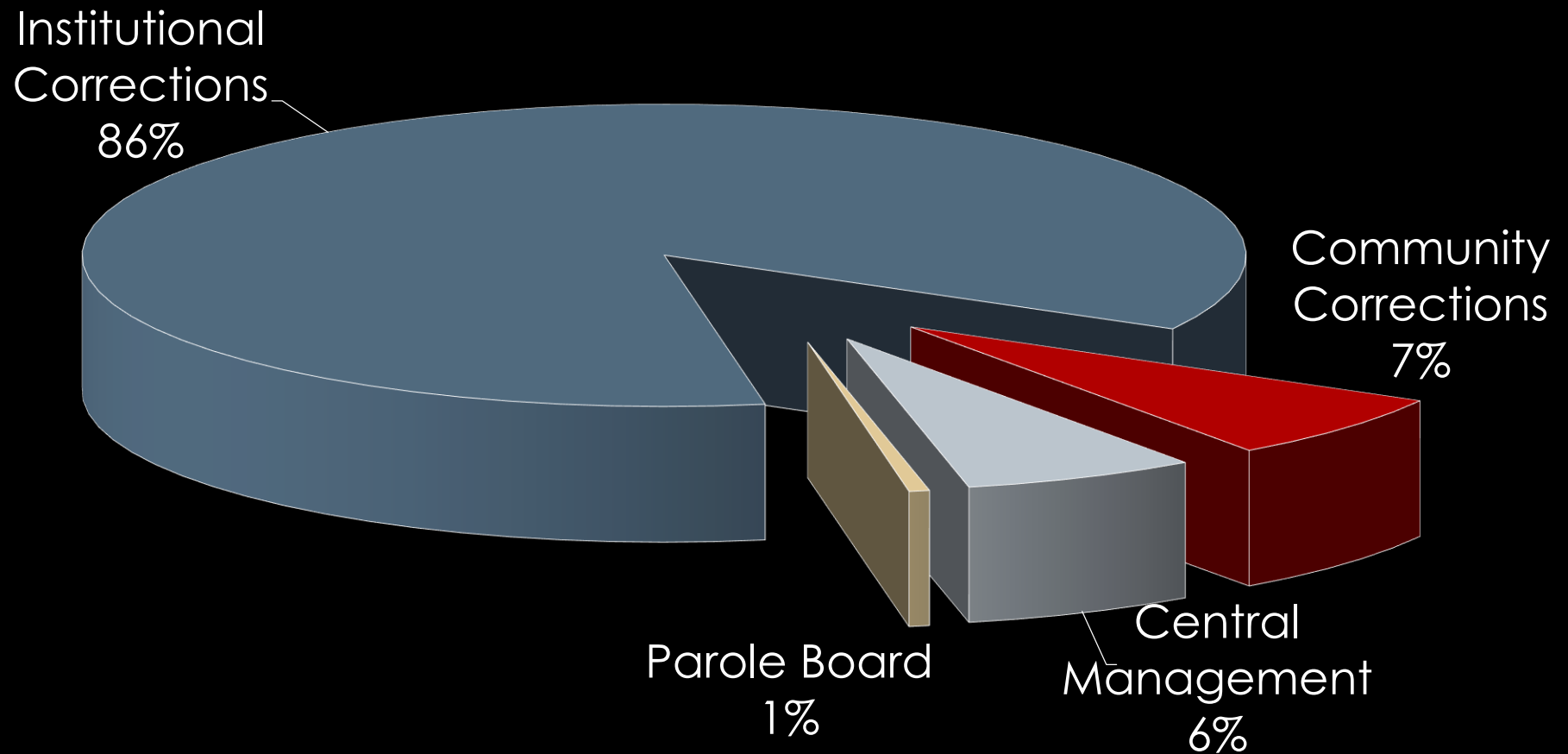
Department of Corrections Governor's FY 2018 Revised & FY 2019 Recommendations

Staff Presentation to the House Finance
Committee
March 22, 2018

Major Programs

- Institutional Corrections (7 facilities)
 - Custody & Security
 - Institutional Support
 - Institutional Based Rehab / Population Management Programs
 - Healthcare Services
- Community Corrections
- Central Management
- Parole Board

FY 2019 By Program



Summary By Fund Source

| Total Budget (In millions) | Enacted | FY 2018 Gov. Rev. | FY 2019 Governor |
|-------------------------------|----------------|----------------------|---------------------|
| General Revenues | \$218.3 | \$229.9 | \$233.0 |
| Federal Funds | 1.6 | 2.0 | 1.6 |
| Restricted Receipts | 0.06 | 0.1 | 0.1 |
| Other Funds | 15.8 | 16.6 | 11.8 |
| Total | \$235.7 | \$248.6 | \$246.4 |

Summary By Fund Source

| Change to Enacted | FY 2018 Gov. Rev. | FY 2019 Governor |
|---------------------|----------------------|---------------------|
| General Revenues | \$11.6 | \$14.7 |
| Federal Funds | 0.4 | 0.0 |
| Restricted Receipts | 0.0 | 0.0 |
| Other Funds | 0.8 | (4.0) |
| Total | \$12.9 | \$10.7 |

In millions

Centralized Services

- 2017 Assembly authorized establishment of internal service funds for centralized services
 - Information technology, capital asset management & maintenance, & HR
- Costs previously budgeted in DOA
 - Methodology on distribution needs review
 - Long term impacts and transparency concerns

Centralized Services

- Governor's budget allocates costs to user agencies

| Corrections | FY 2018 | FY 2019 |
|-------------------------------|---------------|---------------|
| Information Technology | \$3.1 | \$3.2 |
| Facilities | 8.6 | 9.0 |
| Human Resources | 2.0 | 2.0 |
| Total | \$13.8 | \$14.1 |
| In millions; general revenues | | |

Summary By Fund Source

| Change to Enacted Excl. Internal Service Funds | FY 2018 Gov. Rev. | FY 2019 Governor |
|---|------------------------------|-----------------------------|
| General Revenues | \$(2.1) | \$0.6 |
| Federal Funds | 0.4 | 0.0 |
| Restricted Receipts | 0.0 | 0.0 |
| Other Funds | 0.8 | (4.0) |
| Total | \$(0.9) | \$(3.4) |

In millions

Budget Office Target

- General revenue target of \$198.3 million
 - Current services adjustment of \$1.9 million
 - 10.0% target reduction of \$21.9 million
 - Constrained budget is consistent with the target
- Governor's recommendation is \$0.6 million above target
 - Excluding funding added for centralized services

Undistributed Savings

- FY 2018 enacted budget includes \$25.0 million of statewide savings
 - Undistributed in DOA's budget
- Governor's revised budget has proposals that total \$25.0 million
 - Not all repeat in FY 2019
- Corrections
 - FY 2018 revised - \$1.8 million
 - FY 2019 - \$0.4 million

Undistributed Savings

| Item | FY 2018 | FY 2019 |
|--|--------------|--------------|
| Personnel savings* | \$1.2 | \$- |
| Construction Supervision to RICAP | 0.2 | 0.3 |
| Population related savings | 0.4 | 0.1 |
| Total | \$1.8 | \$0.4 |
| In millions | | |
| <i>*Some of this from voluntary retirement incentive program</i> | | |

Population

- Majority of expenditures are for staff
- Greatest savings occur when population reductions allow for the closure of housing units and staff posts
 - Medium Price facility closed in 2011
 - Double-module closure at Intake Service Center
 - Women's facilities merged in FY 2017

Population

- Maximum capacity of the prison is governed by the terms of an overcrowding lawsuit in 1995
 - Includes all beds
- Operational capacity includes all beds, except for hospital beds and a third of segregation beds

Population

| | FY 14 | FY 15 | FY 16 | FY 17 | FY 18 | FY 19 |
|---------------|--------------|--------------|--------------|--------------|----------|----------|
| Request | 3,152 | 3,170 | 3,292 | 3,260 | 3,059 | 2,865 |
| Gov. | 3,152 | 3,170 | 3,292 | 3,200 | 3,059 | 2,865 |
| Enacted | 3,152 | 3,170 | 3,292 | 3,200 | 3,000 | - |
| Rev. Req. | 3,192 | 3,239 | 3,206 | 3,058 | 2,853 | - |
| Gov. Rev. | 3,192 | 3,239 | 3,183 | 2,999 | 2,853 | - |
| Final | 3,192 | 3,239 | 3,183 | 2,999 | - | - |
| Actual | 3,214 | 3,183 | 3,067 | 2,958 | - | - |

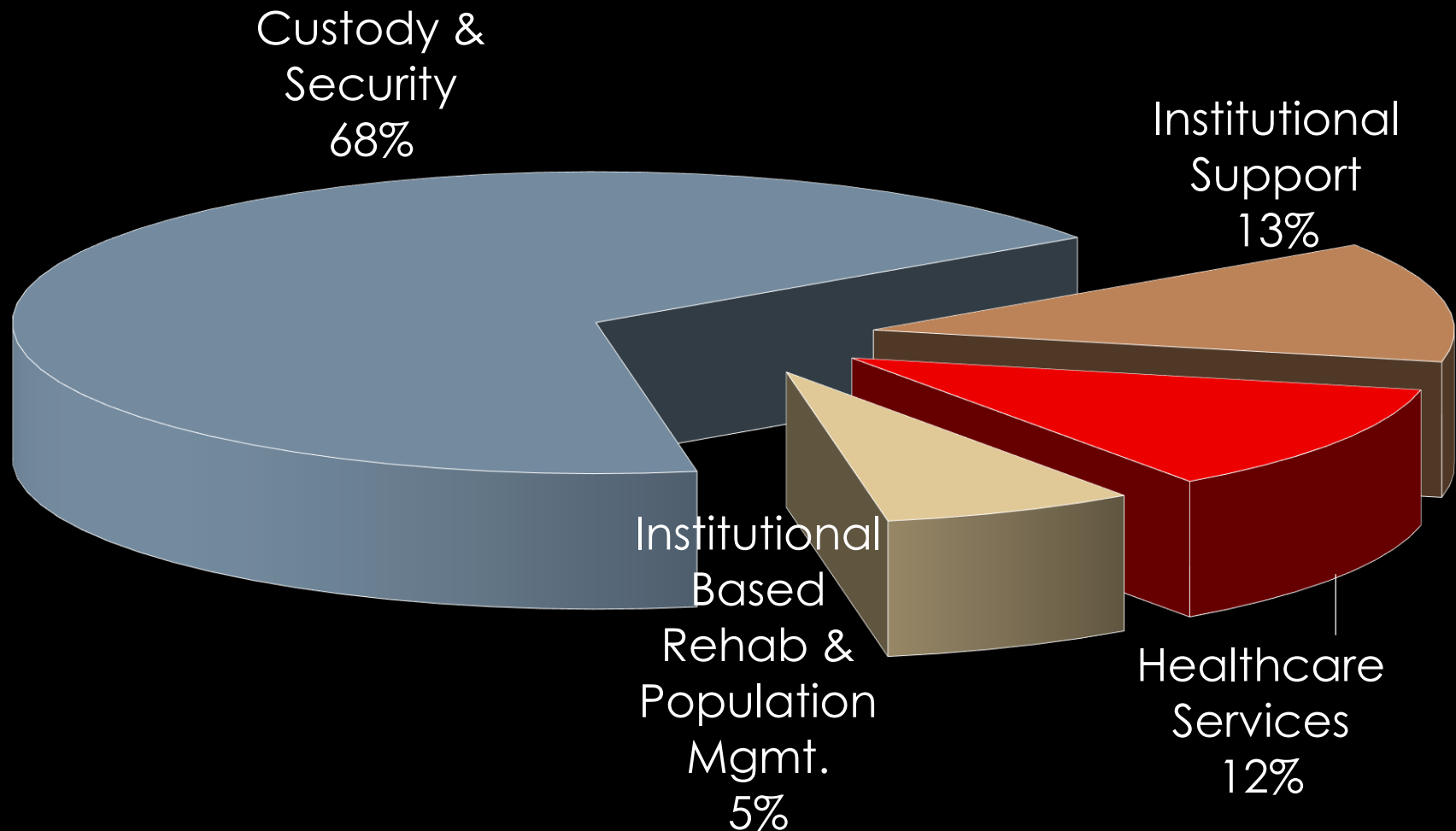
FY 2018 Population- Feb. 2018

| Facility | Average Population | Maximum Capacity | Operating Capacity | Vacant* | Percent Vacant |
|----------------|--------------------|------------------|--------------------|------------|----------------|
| High | 88 | 166 | 138 | 50 | 36.2% |
| Maximum | 416 | 466 | 409 | 7 | 0.6% |
| Medium | 1,038 | 1,186 | 1,126 | 88 | 7.8% |
| Intake | 835 | 1,148 | 1,118 | 283 | 25.3% |
| Minimum | 290 | 710 | 710 | 420 | 59.2% |
| Women's | 139 | 313 | 273 | 134 | 49.1% |
| Average | 2,806** | 3,989 | 3,774 | 982 | 26.0% |

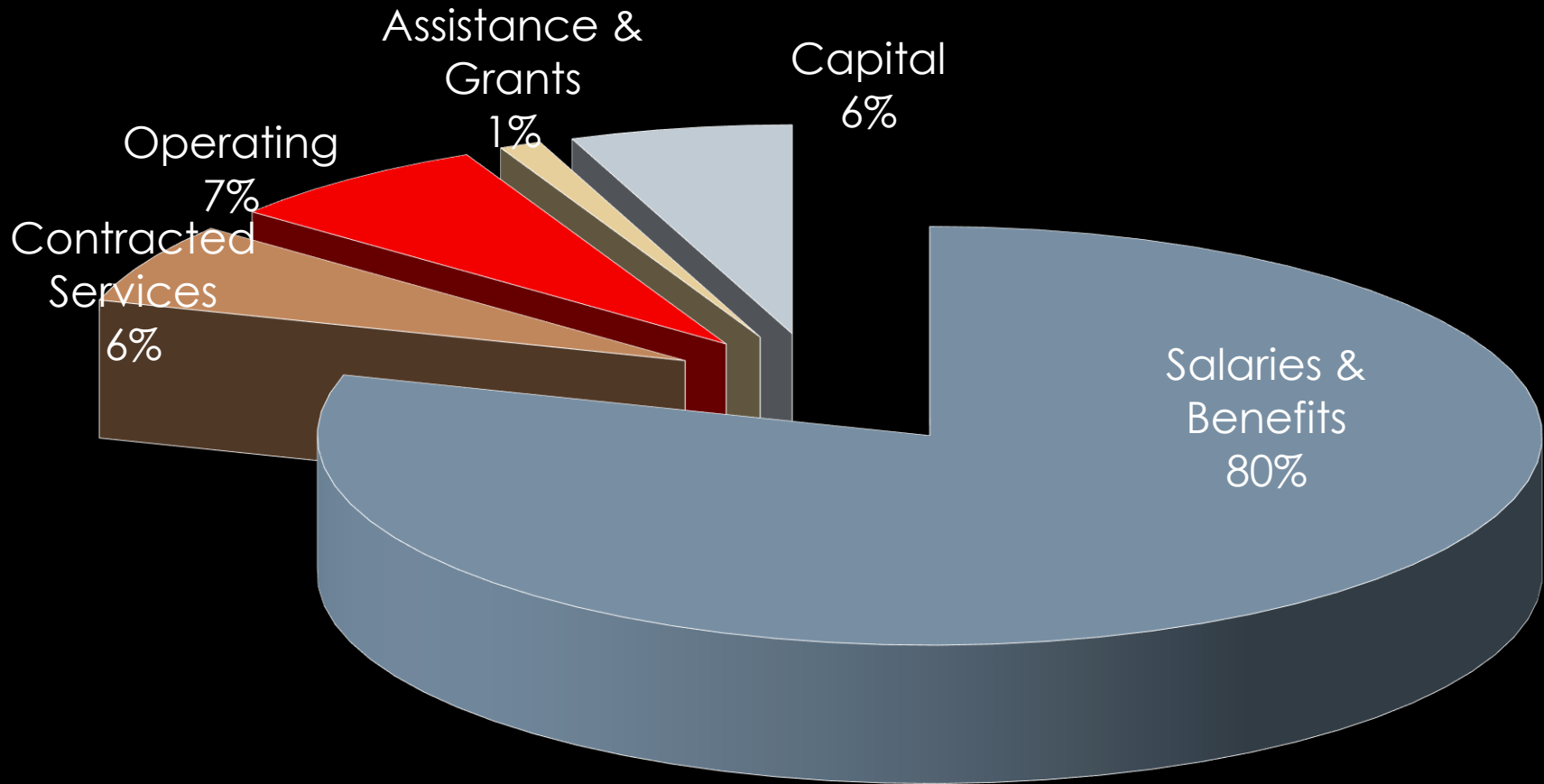
*Vacancy is equal to operating capacity minus average population

**Based on HFAS estimates, population will average 2,841 for FY 2018; 24 less than Governor

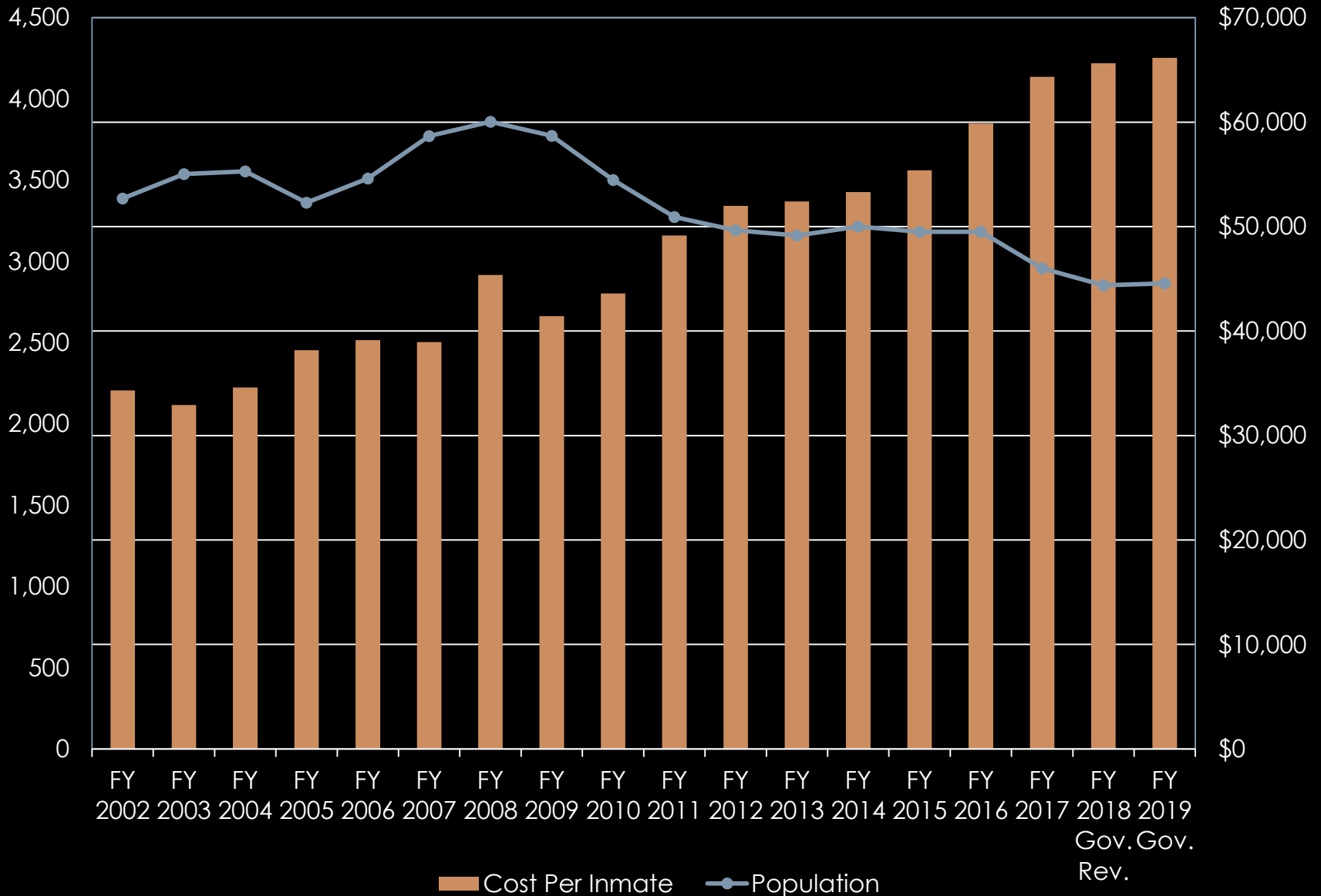
Institutional Corrections: Functions



Institutional Corrections: Category of Expenditures



Total Cost Per Inmate



Per Diem Cost Per Inmate- Annually

| Year | Annual Cost per Inmate | Change to Prior Year |
|-----------------------|------------------------|----------------------|
| FY 2012 | \$4,117 | \$436 |
| FY 2013 | \$4,026 | (\$91) |
| FY 2014 | \$4,202 | \$176 |
| FY 2015 | \$4,595 | \$393 |
| FY 2016 | \$5,021 | \$426 |
| FY 2017 | \$4,974 | (\$47) |
| FY 2018 Rev. Req./Gov | \$5,032 | \$58 |
| FY 2019 Request/Gov | \$5,019 | (\$13) |

Staffing

Full-Time Equivalent Positions

| Full-Time Positions | FTEs | Chg. To Enacted |
|------------------------|---------|-----------------|
| Enacted Authorized | 1,423.0 | - |
| FY 2018 Gov. Rev. | 1,435.0 | 12.0 |
| FY 2019 Request | 1,451.0 | 28.0 |
| FY 2019 Governor | 1,435.0 | 12.0 |
| FY 2019 Funded FTE | 1,400.9 | (22.1) |
| Filled as of March 3 | 1,318.0 | (105.0) |
| FY 2017 Average Filled | 1,340.5 | (82.5) |

Staffing

| FY 2019 Governor Recommendation | | |
|---------------------------------|---------|-----------|
| | DOC | Statewide |
| Gross Salaries (in millions) | \$104.2 | \$1,117.1 |
| Turnover (in millions) | (2.5) | (42.9) |
| Turnover % | 2.4% | 3.8% |
| Turnover FTE | 34.1 | 592.2 |
| FY 2019 FTE recommended | 1435.0 | 15,426.5 |
| Funded FTE | 1400.9 | 14,834.3 |
| Filled as of March 3 | 1,318.0 | 13,889.2 |
| Funded but not filled | 82.9* | 945.1 |

**DOC uses overtime when posts are vacant; savings from vacant positions do not materialize because of overtime costs*

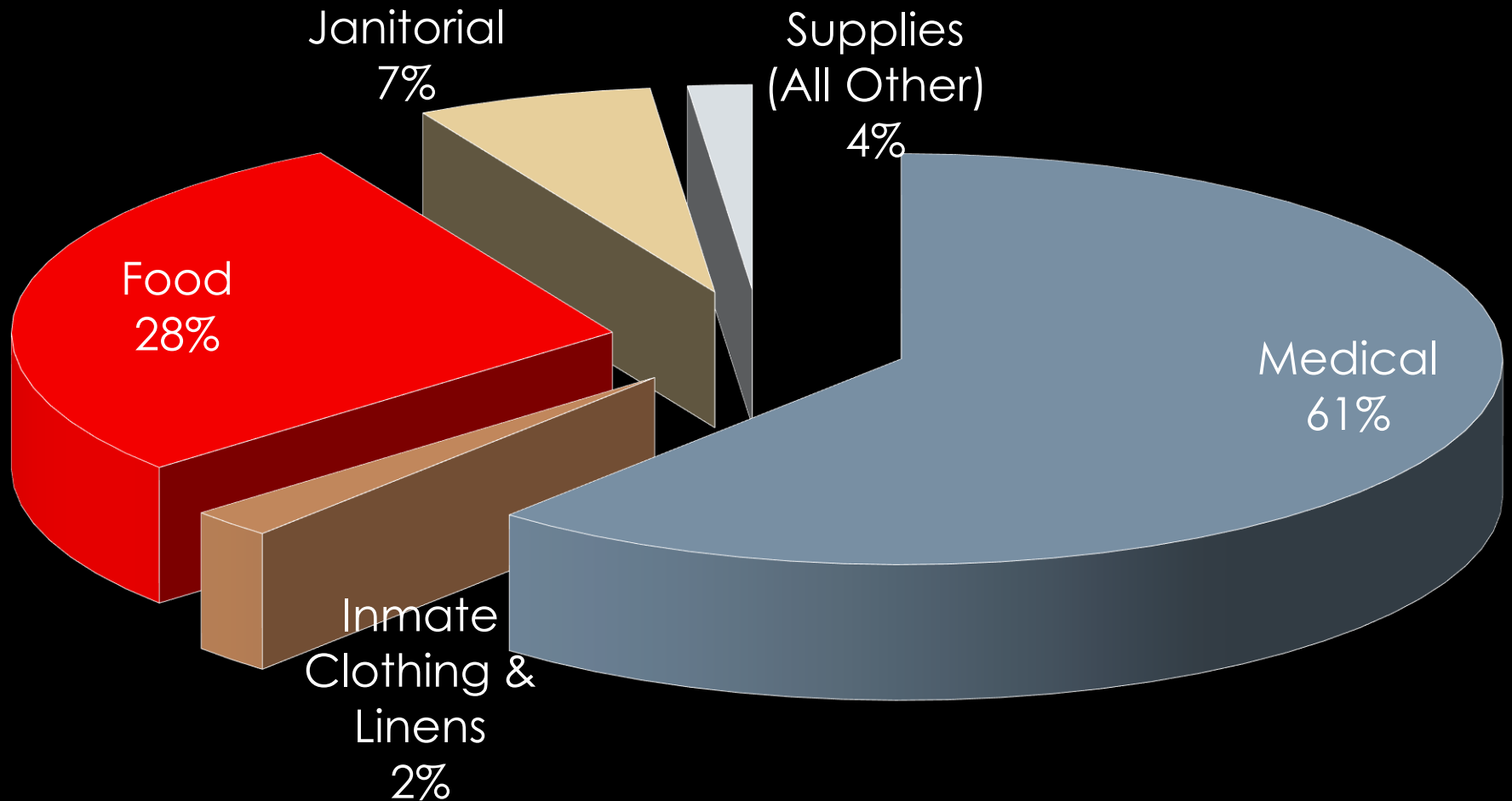
Gov. Changes to Enacted

| General Revenues (in millions) | FY 2018 Rev. | FY 2019 |
|---|--------------|---------|
| Per Diem Costs | (\$0.3) | (\$0.2) |
| CO Classes 82 & 83 | 1.2 | (0.6) |
| Correctional Officers (16.0 FTE) | 0.6 | 1.5 |
| Construction Supervision | (0.2) | (0.3) |
| High Security Overtime | - | (1.5) |
| Other Institutional Corrections Staff (9.0 FTE) | (3.2) | 0.8 |
| Electronic Medical Records | (0.0) | 0.2 |
| Medication Assisted Treatment | 0.0 | 0.0 |
| Discharge Planning | 0.1 | 0.1 |
| CO Instructors (3.0 FTE)/DOJ Lawsuit | 0.7 | 1.0 |
| Cognitive Behavioral Therapy | (0.6) | (0.4) |

Per Diem Expenditures

- Population related expenditures that are calculated on a per diem basis, excluding staffing
 - Food, pharmaceuticals, clothes and linens
 - Medical services, pharmaceuticals
 - Inpatient and outpatient
 - Contracted dentistry

Population: FY 2019 Per Diem Costs per Inmate



Per Diem Expenditures

- \$14.4 million for FY 2018
 - \$0.3 million less than enacted
 - Some based on smaller population
 - \$58 more per inmate than FY 2017
 - Department intended to request \$0.1 million Governor reappropriated for delayed RI Hospital billings from FY 2017
- \$14.4 million for FY 2019
 - \$0.2 million less than enacted
 - \$13 less per inmate than FY 2018

CO Classes, FY 2018 Revised

- CO Class 82
 - \$1.2 million more than enacted based on USDOJ settlement
 - Extension of the number of training weeks from 9 to 12
 - Increase in number of recruits from 50 to 70
 - Enacted budget assumed new class would graduate in November 2017
 - New estimate is May

CO Classes, FY 2019

- CO Class 83: \$0.1 million
 - \$0.6 million less than enacted based on delay
 - Recruitment now in June
 - DOC must create a new exam as part of USDOJ settlement
 - Extension of number of training weeks from 9 to 12
 - Increase in number of recruits from 50 to 70

Correctional Officers 16.0 FTE

- \$1.5 million for FY 2019 to increase # of recruits to be hired from 50 to 70
- Class 82 will graduate in May with 70 new officers
 - Only space to hire 54 within existing cap
 - Likely 16 vacancies could occur through attrition
 - DOC must demonstrate capacity to hire all 70 to satisfy DOJ
 - FY 2018 revised budget includes \$0.6 million

Construction Supervision

- Shift CO supervision overtime costs from general revenues to RICAP
 - Officers stay w/ outside vendors performing work at facilities
 - FY 2018 - \$0.2 million; FY 2019 - \$0.3 million
 - Undistributed savings initiative
 - Starting in FY 2016, Assembly assumed overtime integrated into project costs
 - Has not happened yet – proposed again
 - Governor does not adjust RICAP projects

High Security Overtime

- FY 2019 savings of \$1.5 million by closing housing units and transferring inmates
 - High Security has highest cost per inmate
 - As of December 2017, facility at 64.5% of operational capacity
 - 89 inmates
 - Revised recommendation includes \$1.1 million from RICAP for facilities study
 - If budgeted savings are partial year, savings may be higher in out-years

Other Institutional Corrections Staffing 9.0 FTE

- \$161.8 million for FY 2019
 - \$0.8 million more than enacted
 - \$0.4 million for statewide benefit adjustments
 - Budget assumes Dept. will concentrate on filling critical positions only

| Position | Program | FTE |
|-----------------------------|------------------------------------|------------|
| Sr Public Health Specialist | Institutional Based Rehab/Pop Mgt. | 1.0 |
| Clinical Social Worker | Healthcare Services | 2.0 |
| CO Hospital II | Healthcare Services | 2.0 |
| Health Unit Clerk | Healthcare Services | 4.0 |
| Total | | 9.0 |

Electronic Medical Records

- FY 2019 - \$0.2 million for system maintenance & desktop support
 - System being installed over FY 2017 & FY 2018
 - \$0.1 million less than requested
 - No desktop support
- FY 2018 rev. - \$0.9 million less than requested from general revenues
 - Assumes IT funds in DOA's budget for implementation but project not on list
 - Omits \$42,411 reappropriated for software
 - Not paid because of EMR delay

Medication Assisted Treatment

- FY 2018 & FY 2019 budget includes \$2.0 million to support opioid users in the ACI
 - Consistent with enacted budget
- Funding is used to:
 - Screen for opioid use disorders
 - Conduct assessment of new inmates to determine treatment options
 - Start medication-assisted treatment prior to release w/ community referral for ongoing treatment

Medication Assisted Treatment

- 2,202 people have completed program
- 2,500 people per year, going forward, will be started on or continue treatment
- Governor reappropriated \$0.5 million
 - \$0.3 million for evaluation & treatment services
 - \$0.2 million for software
 - Dept. intended to include reappropriation but request is only \$2,872 more than enacted

Discharge Planning

- \$1.4 million for contracted discharge planning
- Regional contracts for inmates ready to be released
 - \$135,000 more for FY 2019
 - \$111,000 more for FY 2018
- DOC currently out to bid with new prevailing wage provision in RFP
 - High staff turnover possibly related to pay

CO Instructors (3.0 FTE)/DOJ Lawsuit

- Federal government alleges CO entrance exams create unintentional adverse impact against certain minorities
- Lawsuit seeks to prohibit DOC from using current exam as part of selection process
- Agreement w/ Department of Justice:
 - Department to seek to hire 70 recruits
 - Increase from 50
 - Increase training class from 9 to 12 weeks
 - Department will develop a new exam

CO Instructors (3.0 FTE)/DOJ Lawsuit

| | FY 2018 Rev | FY 2019 |
|---------------------------------|--------------|--------------|
| 3.0 New CO Training Instructors | \$0.2 | \$0.3 |
| Settlement Payout | - | 0.4 |
| New Exam | 0.3 | 0.3 |
| Legal Costs | 0.3 | - |
| Total | \$0.7 | \$1.0 |

\$ In millions

- Settlement agreement
 - Any African-American or Hispanic individual who took exam between 2000 – 2013
 - Must have identified as African-American/Hispanic at time & failed either written or video portion

Cognitive Behavioral Therapy

- Training contract for 800 probation & parolees designated as medium & high risk
 - Contract awarded October 1, 2017
- 4.0 probation & parole officers
 - Hired in first quarter of FY 2017

| | FY 2018 Rev. | FY 2019 |
|---------------------------------|--------------|--------------|
| 4.0 Probation & Parole Officers | \$0.5 | \$0.5 |
| Contract w/ Community Solutions | 0.3 | 0.6 |
| Total | \$0.8 | \$1.1 |

\$ In millions

Capital Projects

| Project | Status | 5-Year Total | Project Total | End Date |
|------------------|---------|---------------|---------------|-----------|
| High Security | New | \$1.0 | \$1.0 | FY 2019 |
| Facilities Study | Revised | - | 1.1 | FY 2018 |
| Medium | Revised | 23.0 | 31.6 | FY 2023 |
| Intake | Revised | 9.1 | 11.8 | FY 2023 |
| Asset Protection | Revised | 17.0 | 37.8 | Perpetual |
| Gloria McDonald | Ongoing | - | 3.5 | FY 2018 |
| Maximum | Ongoing | 1.4 | 7.8 | FY 2020 |
| Dix | Ongoing | 0.9 | 4.7 | FY 2020 |
| Total | | \$52.3 | \$99.3 | |

\$ In millions

Capital Projects

- High Security Renovations - \$1.0 million
 - Improve operating efficiencies through module combination & other renovations
 - Linked to proposal to save \$1.5 million in overtime savings in FY 2019
- Correctional Facilities Study - \$1.1 million
 - FY 2018 - study inmate classifications & facility building designs
 - \$0.9 million more than approved plan based on bid proposals received

Annual Reporting Requirements

- 2013 Assembly enacted legislation requiring OMB to prepare, review & inventory all reports filed with Assembly
 - Report to be presented to Assembly as part of budget submission annually
- Office is required to submit 2 reports
 - Medical Parole
 - Inmate Furlough
- Currently submitting both

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